

* * MINUTES * *
* * OUTAGAMIE COUNTY BOARD * *

Office of the County Clerk, September 23, 2014.

The Board met pursuant to adjournment, and is called to order by Chairperson Nagler at 6:30 p.m. in the County Board Room, located at 410 South Walnut Street, Appleton, Wisconsin.

ROLL CALL: 33 present, 3 absent. Members present: Rabec, Nagler, Grady, Patience, Iverson, Strenn, Hammen, Krueger, Behnke, Meyer, McDaniel, Van Asten, De Groot, VandenHeuvel, Lemanski, Groat, Spears, Stueck, Thomas, Thyssen, Hagen, Klemp, Pleuss, Nooyen, Sturn, Buchman, Griesbach, Thern, Rahmlow, Austin, Rettler, Melchert, and Surprise. Member absent: Trentlage, Duncan, and Culbertson.

The Board Chairperson requested the Board's confirmation to excuse Supervisors Trentlage, Duncan, and Culbertson.

The Pledge of Allegiance was led by Chairperson Nagler.

MINUTES OF SEPTEMBER 9 , 2014

Supervisor Nooyen moved, seconded by Supervisor Patience, to approve the minutes of the September 9, 2014, County Board meeting.

ROLL CALL: 32 aye, 1 abstain, 3 absent. MINUTES OF THE SEPTEMBER 9 , 2014, BOARD MEETING ARE APPROVED.

SPECIAL ORDER OF BUSINESS

Annual Report of the East Central Wisconsin Regional Planning Commission (ECWRPC)—Eric Fowle.

ECWRPC Executive Director Fowle thanked the County Board for the opportunity to review the annual report of ECWRPC. Document copies of reports are available on ECWRPC's website at: <http://www.ecwrpc.org/documents/>. ECWRPC was created as a regional planning commission under then Governor Lucey in June 1972. ECWRPC is a multi-county planning organization with 7 member counties of the ten-county region. A handout was distributed to the county board at the meeting to provide highlights of the 2013-14 annual report which was distributed to the members earlier via mail. ECWRPC has a staff of approximately 22 people with an approximate annual budget of \$2 million. Approximately 30% of the budget is funded from county levies, which are leveraged for federal/state funding. Each county has a set of representatives. Levy amounts have been downsized over several years, but that can change from year-to-year. This year was relatively stable, but not lowered from the previous year. ECWRPC programs are listed in the handout, but the list is not the full list of activities handled. ECWRPC has been an economic development designated entity since 1985 which assists in funneling federal dollars through EDA. ECWRPC was involved in the Oshkosh Region Defense Industry Diversification Initiative, which assisted not only Oshkosh, but surrounding Fox Valley suppliers as \$1.8 million dollars was provided to assist with weaning the area off defense contracts and capitalize on the

manufacturing and skill sets available in the area (including a focus on aeronautics). Retraining/certification is helping employees offset the downsizing of military jobs. Three studies were done at area airports to look at opportunities to take advantage of that industry cluster. UW-Oshkosh received funding to assist with an accelerator facility, and funding also assisted with a growth program for entrepreneurs to get them to a higher level. The efforts are to attempt to assist in stabilizing the region and improve the economy. ECWRPC implemented the regional NR-135 Non-Metallic Reclamation Program (one of only two in the state). Transportation is a big part of what is done, working with WDOT and regional transportation. Programs include assisting with driving federal dollars to the region, transit and bicycle and pedestrian planning (Appleton & Oshkosh regional plan to find connections between the communities), work for communities on bicycle and pedestrian planning, safety, and funding. The Regional Safe Routes to School program is the only regional program in the state. Funding of \$837,000 will continue the program through 2018 and possibly beyond. The funding was previously 100% state/federal provided, but now needs to be matched regionally 20%. The program might assist with Fond du Lac County rejoining the planning commission. ECWRPC does not replace county planning departments, but works well together. Work was done on the New Page facility, which won a state planning award. The Village/developer hopes to double/triple/quadruple the tax base on that site. A \$500,000 grant for Outagamie County was written by ECWRPC for the storm damage from FEMA. Approximately 45 applied for the funds, but only approximately 21 qualified due to income restraints with approximately \$95,000 of the monies being utilized for those applicants. No additional applications can be received. In early 2015, ECWRPC will be working with the county regarding park issues including ways to use the \$1 million available in a segregated county fund. Technical assistance request forms were sent out to counties/communities, which will be reviewed in late winter. Approximately 25-30 requests are done annually. Mr. Fowle thanked the Board for their membership, and he noted that regionalism will be more important into the future.

A question and answer period followed. Discussion included the background of ECWRPC's involvement in park studies; discussion of municipality planning done through membership via the county; types of work done with technical assistance; IGNITE study and food development production updates (ECWRPC has not addressed that issue; however, Fowle noted New North may be addressing that issue).

ESTABLISH ORDER OF THE DAY - No changes were requested.

COMMUNICATIONS - Communication Referral List was included in the packet

Chairperson Nagler reported the following additional correspondence was included on the desks:

- Finance Committee schedule of review of the 2015 Executive budget.
- Fox River Environmental Education Alliance, Inc. information relative to Resolution No. 38.
- Chairperson Nagler requested that supervisors remove batteries from their microphones at the end of the evening.

PUBLIC PARTICIPATION FOR A PERIOD OF FIFTEEN MINUTES (PERTINENT TO THE RESOLUTIONS OF THE DAY) – No requests to speak.

APPOINTMENTS

A letter from Board Chairperson Helen Nagler for appointment of the following supervisors to the Common Storage Hangar Oversight Committee: Joy Hagen, Tanya Rabec and Helen Nagler.

Supervisor Grady moved, seconded by Supervisor McDaniel, for confirmation of the above listed appointments.

Chairperson Nagler requested a voice vote for confirmation. VOICE VOTE CARRIED- APPOINTMENTS OF HAGEN, RABEC, NAGLER TO THE COMMON STORAGE HANGAR OVERSIGHT COMMITTEE ARE CONFIRMED.

A letter from County Executive Nelson for appointment of the following individuals to the Common Storage Hangar Oversight Committee: Abe Weber, Jerry Wittmann and Craig Moser.

Supervisor Klemp moved, seconded by Supervisor Rahmlow, for confirmation of the above listed appointments.

ROLL CALL: 33 aye, 3 absent. APPOINTMENTS OF WEBER, WITTMANN, MOSER TO THE COMMON STORAGE HANGAR OVERSIGHT COMMITTEE ARE CONFIRMED.

A letter from County Executive Nelson for appointment of Mandy Peters to the Local Emergency Planning Committee through the end of June 2018.

Supervisor Pleuss moved, seconded by Supervisor Rettler, for confirmation of the above listed appointment.

ROLL CALL: 33 aye, 3 absent. APPOINTMENT OF PETERS TO THE LOCAL EMERGENCY PLANNING COMMITTEE IS CONFIRMED.

REPORT BY THE COUNTY EXECUTIVE

County Executive Thomas Nelson thanked Chairperson Nagler for birthday treats and congratulated the following supervisors on their birthdays: Patrick Meyer and Travis Thyssen, both Sept. 30, and Dan Grady-Oct.4. A round of applause was given. County Executive Nelson reported the following:

- Quarterly Dept Head – A meeting was held Sept. 18. John Cain, Venture Architects, reported on the security and space needs study launch. The study is unique as security is part of the title as well as scope. During the presentation, department heads listed security as a topic concern. This project is anticipated to guide the CIP process through 2030.
- Airport – Thanks were offered to those participating in the Sept. 11 Honor Flight including volunteers Tanya Rabec and her daughters. The final 2014 Honor Flight is scheduled for Oct. 19.

- Register of Deeds – Work continues on back scanning records to preserve records for the public.
- Sheriff – Staff will be providing security training for Health & Human Services staff and Justice Center personnel.
- Recycling/Solid Waste – Work continues on the NE landfill phase II project with geomembrane installation work completed. The MRF expansion project had delays due to concrete/rebar found during excavation, but work is expected to be complete prior to the holidays.
- Highway – Crews are completing chip sealing work as well as final road markings. CTH G is now open. Work on CTH CB/BB intersection upgrade is in progress. CTH T is being paved. CTH S aggregate base is being shaped and will be paved. STH 47 re-shouldering work was completed for WDOT. Work to reclaim/reshape/pave CTH DD will begin soon.
- Parks – Mosquito Hill held their 40th anniversary, which was attended by the County Executive. County Board supervisors were invited to attend the completion of their maintenance building at 11 a.m., Sept. 27.
- County Clerk – As the County Supervisory District 13 was filled by Supervisor Van Asten, the new Public Officials Directories will be published. The clerk will follow the State's guidance for implementation of Voter Photo ID for the coming election year cycle.
- Supervisor Duncan Report – According to the State Criminal Justice Coordinating Council, Outagamie County has been selected as one of six jurisdictions to be included in the State of Wisconsin Criminal Justice Coordinating Council's Phase V Evidence Based Decision-making Project application. Pending a successful application by the State to the National Institute on Corrections, the county anticipates state agents and local stakeholders. Thanks were extended to Supervisor Duncan and VIOS for that application.
- 2015 Executive Proposed Budget – The budget will be delivered October 1. A more detailed report will be given Oct. 14. This budget presented more challenges than previous budgets due to the need to replace \$900,000 in lost revenues from the Wrightstown annexation of the Fox Energy Utility Plan, and decreased revenues due to delinquent taxes, general interest rate decline, and lesser court revenues. However, offsets were realized with a reduction of the County's Duty Disability Payment to the State and a decline in the WI Retirement System payment. Reserves were not tapped for operational expenses. Executive Nelson reported he looked forward to working with the County Board on the 2015 budget.

REPORT AND PRESENTATION OF COUNTY LOBBYIST

County Lobbyist Mark Wadium reported the following:

- Fiscal Estimates on WI Budget – Wadium reported he would list several estimates regarding the upcoming State Budget on the bulletin board in Legislative Services as well as information regarding collections, which are up 9% in WI in the last six months. Following are links to those estimates:
 - Legislative Fiscal Bureau memo of September 10, 2014 to Senator Dave Hansen re. growth in WI General Fund tax revenues:
http://www.thewheelerreport.com/wheeler_docs/files/0910hansenlfb.pdf
 - Department of Administration memo on projected 2015-17 State Budget:
http://www.thewheelerreport.com/wheeler_docs/files/0916huebsch.pdf

- The [Legislative Fiscal Bureau memo](#) with updated information regarding the 2013-15 and 2015-17 General Fund. The memo begins with an explanation of the [September 8 LFB memo](#) and the [September 16 letter from DOA Sec. Huebsch](#).
- Legislative Audit Bureau Report of WI Economic Development Corporation – Lobbyist Wadium provided a link re. the audit: <http://legis.wisconsin.gov/lab/reports/14-11full.pdf>.
- Legislative Audit Bureau Audit of the WI Retirement System (WRS) - A link to this was provided as follows: http://vendornet.state.wi.us/vendornet/wais/docs/20032_0.PDF. Some legislators are worried that tweaks to the system are necessary to protect its solvency due to information regarding other state retirement systems.
- Legislative Fiscal Bureau Symposium on Personal Property Tax (PPT) - Comments from members were due out. Staff suggest to the Lobbyist that one of the important factors is if PPT gets ended or adjusted depends on how Tax Rating agencies view the PPT and how kindly they would view the end of PPT versus other possible tax changes.
- WI Dept. of Corrections Budget News – The Department of Corrections proposes a decrease in the daily rate charged to counties for youths placed in juvenile correctional institutions from FY16 to \$279 and a modest increase to \$287 for FY17. The rate for FY15 is currently \$301.”
<http://www.doa.state.wi.us/Documents/DEBF/Budget/Biennial%20Budget/2015-17%20Agency%20Request/410%20DOC%20Budget%20Request%2015-17.pdf>
- DOT budget is partially out but no local funding information was provided
<http://www.doa.state.wi.us/Documents/DEBF/Budget/Biennial%20Budget/2015-17%20Agency%20Request/395%20WisDOT%20Budget%20Request%2015-17.pdf>
- Federal News:
 - The House approved a \$1 trillion spending bill
(<http://thehill.com/homenews/house/218071-house-approves-1t-spending-bill>)
 - Congressman Sensenbrenner proposed elimination of the Bureau of Alcohol, Tobacco, Firearms and Explosives and merge duties into existing federal agencies.
<http://sensenbrenner.house.gov/news/documentsingle.aspx?DocumentID=393822> /
Link re. ATF agents botched Milwaukee case:
<http://www.jsonline.com/news/crime/atf-agents-in-botched-milwaukee-case-get-slap-on-wrist-b99321207z1-269280831.html>

A question and answer period followed. Discussion took place on the State’s transportation budget/funding, WRS solvency, and estimates on the State budget.

UNFINISHED BUSINESS – None.

NEW BUSINESS

Resolution No. 33—2014-15 – Finance Committee. Authorize and approve of a \$9,932 transfer from the Reserve for Contingency Fund to the UW Fox Valley Roof Project as noted on the attached fiscal note.

Supervisor Stueck moved, seconded by Supervisor Sturn, for adoption.

ROLL CALL: 32 aye, 1 abstain, 3 absent. RESOLUTION NO. 33—2014-15 IS ADOPTED.

Resolution No. 34—2014-15 – Finance Committee. Approve of hiring the firm of Schenck SC to perform the County’s annual audit for a three-year period with the possibility of a two-year extension, and approve of the proposed fees for auditing services as noted in the resolution and on the attached fiscal note.

Supervisor Stueck moved, seconded by Supervisor Groat, for adoption.

ROLL CALL: 32 aye, 1 abstain, 3 absent. RESOLUTION NO. 34—2014-15 IS ADOPTED.

Resolution No. 35—2014-15 – Property, Airport, Recreation and Economic Development Committee. Authorize the transfer of \$20,642 from Capital Outlay to Purchased Services and Supplies for Airport parking and security equipment upgrades, as noted on the attached fiscal note.

Supervisor Rabec moved, seconded by Supervisor Hagen, for adoption.

ROLL CALL: 33 aye, 3 absent. RESOLUTION NO. 35—2014-15 IS ADOPTED.

Corporation Counsel Guidote reported on the votes for the bonding resolutions. Both are authorizing general obligation bonds. Resolution No. 36 requires a majority vote with Resolution 37 requiring a 3/4 vote. The differences in the votes are statutory and due to the fact that Resolution No. 36 is authorizing an intergovernmental project with three counties involved while Resolution No. 37 authorizes bond funding for purely an Outagamie County project.

Resolution No. 36—2014-15 – Finance Committee. Initial Resolution Authorizing General Obligation Bonds or Promissory Notes in an Amount Not to Exceed \$4,500,000.

Supervisor Stueck moved, seconded by Supervisor Groat, for adoption.

ROLL CALL: 32 aye, 1 nay, 3 absent. RESOLUTION NO. 36—2014-15 IS ADOPTED.

Resolution No. 37—2014-15 – Finance Committee. Initial Resolution Authorizing General Obligation Bonds or Promissory Notes in an Amount Not to Exceed \$1,430,000.

Supervisor Stueck moved, seconded by Supervisor Nooyen, for adoption.

ROLL CALL: 33 aye, 3 absent. RESOLUTION NO. 37—2014-15 IS ADOPTED.

Resolution No. 38—2014-15 – Agriculture, Extension Education, Zoning & Land Conservation Committee. Support the acquisition of 9.0 acres of land in the City of Appleton by the Fox River Environmental Education Alliance.

Supervisor Rahmlow moved, seconded by Supervisor Surprise, for adoption.

ROLL CALL: 33 aye, 3 absent. RESOLUTION NO. 38—2014-15 IS ADOPTED.

Supervisor Rahmlow moved, seconded by Supervisor Krueger, to reconsider Resolution No. 38 for the purpose of lock in.

ROLL CALL to reconsider: 30 aye, 3 nay, 3 absent. RESOLUTION NO. 38—2014-15 IS RECONSIDERED

ROLL CALL to adopt and lock in: 33 aye, 3 absent. RESOLUTION NO. 38—2014-15 IS ADOPTED & LOCKED IN.

Resolution No. 39—2014-15 – Property, Airport, Recreation and Economic Development Committee. Approve of amending the purchase agreement by extending the closing date on the Casaloma/STH 15 offer to purchase from September 8, 2014 to November 14, 2014 as noted on the eighth WB-40 Amendment To Offer To Purchase, and approve of amending the purchase agreement by requiring an additional \$10,000.00 non-refundable earnest money payment, as noted on the attached fiscal note and eighth WB-40 Amendment.

Supervisor Rabec moved, seconded by Supervisor Klemp, for adoption.

ROLL CALL: 30 aye, 3 nay, 3 absent. RESOLUTION NO. 39—2014-15 IS ADOPTED.

Resolution No. 40—2014-15 – Property, Airport, Recreation and Economic Development Committee. Authorize adjusting the 2014 budget to include additional funds in the amount of \$131,525 for completion of the Newton-Blackmour State Trail development with funding as noted on the attached fiscal note.

Supervisor Grady moved, seconded by Supervisor Rettler, for adoption.

ROLL CALL: 32 aye, 1 nay, 3 absent. RESOLUTION NO. 40—2014-15 IS ADOPTED.

Resolution No. 41—2014-15 – Property, Airport, Recreation and Economic Development Committee. Authorize the Outagamie County Highway Department to complete construction of the Newton-Blackmour State Trail, with budgeting/funding as noted in the resolution and on the attached fiscal note.

Supervisor McDaniel moved, seconded by Supervisor Hagen, for adoption.

ROLL CALL: 29 aye, 4 nay, 3 absent. RESOLUTION NO. 41—2014-15 IS ADOPTED.

Resolution No. 42—2014-15 – Health and Human Services Committee. Approve and adopt the Residential Anti-Displacement and Relocation Policy as attached to the resolution.

Supervisor Iverson moved, seconded by Supervisor Lemanski, for adoption.

ROLL CALL: 33 aye, 3 absent. RESOLUTION NO. 42—2014-15 IS ADOPTED.

Resolution No. 43—2014-15 – Health and Human Services Committee. Authorize the Outagamie County Department of Health and Human Services to enter into a written cooperative agreement with the Emergency Shelter of the Fox Valley, Inc. for the purpose of applying for a \$18,150 Community Development Block Grant to allow for the continuation of a Social Security Outreach, Access and Recovery (SOAR) Program that will serve at least 20 county residents during federal fiscal year 2015, with details on grant funding/application and access of records as listed in the resolution.

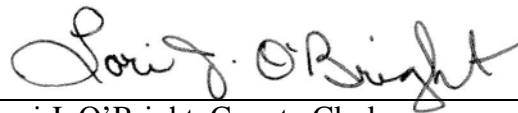
Supervisor Iverson moved, seconded by Supervisor Spears, for adoption.

ROLL CALL: 32 aye, 1 nay, 3 absent. RESOLUTION NO. 43—2014-15 IS ADOPTED.

REPORTS

Supervisor Patience moved, seconded by Supervisor Klemp, to adjourn until October 14, 2014, at 6:30 p.m.

The meeting adjourned at 7:45 p.m.



Lori J. O'Bright, County Clerk