

* * MINUTES * *
* * OUTAGAMIE COUNTY BOARD * *

Office of the County Clerk, July 24, 2012.

The Board met pursuant to adjournment and was called to order by Chairperson Schuette at 6:30 p.m. in the County Board Room, located in the Administrative Building, 410 S. Walnut Street, Appleton, WI.

ROLL CALL of the Board of Supervisors: 32 present, 4 absent. Members present: Nagler, Schmidt, Patience, Iverson, Mahan, Krueger, Trentlage, Karl, L. DeGroot, Mc Daniel, Van Asten, VandenHeuvel, Lemanski, Groat, Gosse, Stueck, Thomas, Thyssen, Hagen, Pleuss, Nooyen, Duncan, Culbertson, Sturn, Buchman, Griesbach, Thern, Rahmlow, Austin, Rettler, Schuette, Anthony. Members absent: Rabec, Hammen, D. De Groot, Hofacker.

The Board Chairperson requested the Board's confirmation to excuse Supervisors Rabec, Hammen, D. De Groot, and Hofacker. No objections; so ordered.

The Pledge of Allegiance was led by Chairperson Schuette.

MINUTES OF JULY 10, 2012

Supervisor Nagler moved, seconded by Supervisor Mahan, to approve the minutes of the July 10, 2012, County Board meeting.

ROLL CALL: 30 aye, 2 abstain, 4 absent. MINUTES OF THE JULY 10, 2012, BOARD MEETING ARE APPROVED.

SPECIAL ORDER OF BUSINESS

Recycling/Solid Waste Overview – Phil Stecker

Phil Stecker presented a PowerPoint presentation (copy available in the County Clerk's Office) on the policies and successes of the past several years. Four main policies were reported as follows: 1) Tri-County Recycling Facility (2008-2012). The past three years annual tonnages have grown. Profits have ranged from \$2-4 million. In 2011, there was profit of approximately \$4 million, which was distributed between the three counties involved in the facility. Recognition has been given to the operation on state, national, and international levels. The Tri-County Partnership has made the implementation of single-stream possible, which has been popular with the public. 2) Curbside Recycling Collection (1992-2012). Benefits of carts and the communities participating with carts were discussed. Inland Service Corporation currently serves 26 municipalities within the county and 53,000 households. Outagamie County sends \$1.2 million to the State via fees paid. Only approximately \$500,000 is returned to the County from those fees. With uncertainty of State funding and commodity sales fluctuations, a new stabilization fund was established to buffer against funding and commodity sales fluctuations. 3) Tri-County Landfill Transition (2001-2012). All three counties are now being served by Outagamie County at the Tri-County Landfill. Winnebago County was the former landfill site for the tri-counties and they will close their landfill. Outagamie County will run the regional landfill for ten years. Outagamie County owns the rights to the methane gas and sales. 4) Renewable Energy from Landfill Gas (2006-2012). In 1991, Outagamie County operated the facility. In 2007, the operation was privatized and since the privatization, \$1.1 million in

revenues to Outagamie County have been realized along with the radiant jacket heat heating the Highway building. The owner of the company Alan Blue and was in attendance of the meeting. Over a period of 20 years, the past 6-7 years waste has been declining and has caused a decline in gas production. With the Tri-County landfill operation now occurring at Outagamie County, methane production will increase. The company running the facility is currently at a break-even, but future years will be more profitable with the greater production. Estimates of Outagamie Clean Energy (private firm running the engines) are that with running more engines and rates expected, the County's future revenues will rise.

A question and answer period followed. Responses by Solid Waste Director Stecker included: The Tri-County regionalization did downsize staff via Brown County's contractor that had run the facility being closed and those employees were no longer utilized. Savings were not only realized in personnel, but were also realized in capital costs. The new contract entered with Inland in 2009 was considerably less costly than the other two competitive bids. Recycling collections have had a slight increase in amounts. Some of this may be due to the fact that the county has not mandated the use of carts to the municipalities. Some tonnages increases are occurring as some haulers are bringing recycling waste to the Tri-County facility vs. hauling to Chicago. Gas collection profitability will increase due to the increased fresh waste that will be collected at the landfill. Profitability of recycling is proportionally shared by the waste sent to the facility. Return on investment is not tracked. The recycling facility is operated as a break-even operation. The recycling plant since 2009 is entirely different than previous separation operation. The department keeps close contact with buyers who are interested in commodities, and the plant is machine-oriented in sorting. Some customers use other service providers other than the tri-county facility. Asphalt and building materials are being sorted and sold at competitors. Regarding shingles, the county informs customers of a shingle recycler when inquired. Recycling construction and demolition (C&D) material will be considered in the future, but careful consideration is done before getting into an operation as C&D recycling can be costly. The county is careful with considering which area of business to get into as some private firms do a better job. The Oneida Nation has discussed incineration of materials, but the project is still in the planning stage and may not actually occur. Education is done in various manners by the department and tri-county partnership. News posting are done in the municipalities newsletters and exhibition information is distributed. Less than 5% is residual waste that is going into the single stream facility, which is a great rate. Most facilities see 10-12% residual. The recycling stabilization account was started with revenues from last year. Inland Service Corporation does serve Appleton. A soft approach has been taken with other municipalities to utilize Inland Service Corporation's services. Plastics #3-5 have low value and recycling those plastics is dependent on markets and buyers' interest.

Allen Blue, Outagamie County Clean Energy Project, reported that they have an investment of \$4.5 million in equipment and debt service has been paid down. The company maintaining business because equipment will be paid for in the next five years and a profit will then be made from the gas conversion to energy. Therefore, investors are looking forward to making a return on their investment.

Director Stecker further reported that profit from recycling is bottom light of expenditures vs.

revenues. Revenues are realized from the value of the sale of commodities. Communities collect some tipping fees from residents for recycling collection, realize some DNR monies, and the profits are re-invested into the cost of collection. Costs for collection and running a landfill are not free. Collection activity is separated from the activity of the recycling plant. Considering Outagamie County along, some years total with collection costs, clean sweeps, and the portion of recycling plant revenues have been profitable while other years have experienced loss. When the department looks at business, careful consideration is given to the core business. The department runs the department with 19 people for three county's operations that comprises 10% of the State's population. The three phases of the landfill include 53 acres. The first phase is 22 acres. A second phase will occur in a few years, and a third phase a few years after that second phase. The department prefers to increase fees slowly, incrementally. However, some larger increases have occurred in the tip rate due to State's increases in fees.

ESTABLISH ORDER OF THE DAY

Supervisor McDaniel requested to withdraw Ordinance C. No objection; so ordered.

COMMUNICATIONS

No communication referral list was sent in the packet. From Fox Cities Cycling Association & the Wisconsin Bike Federation, a memo regarding new bike routes throughout Appleton and an invitation to a community bike ride on July 21, 2012.

Chairperson Schuette reported the following additional correspondence/information:

- Employee Appreciation Cookout – Information was distributed to the County Board on their desks regarding the Employee Appreciation Cookout on August 1.
- Record of attendance slips were placed on the desk, which includes a section for parking ramp reimbursement at the new City Center parking ramp on Washington Street. If visiting the Legislative Services Office, additional slips for parking will be available.

Chairperson Schuette reported that there appears to be not a lot of business for the August 14, 2012, County Board meeting. Because of the move and the lack of business, it is anticipated that there may not be a meeting. The County Clerk will send out a cancellation notice to confirm.

PUBLIC PARTICIPATION FOR A PERIOD OF FIFTEEN MINUTES (PERTINENT TO THE RESOLUTIONS OF THE DAY) – No public requested to speak at the meeting.

APPOINTMENTS

A letter was received from County Executive Thomas Nelson recommending the appointment of Daniel Brady as a facility representative from Appleton Coated and the reappointments of Captain Mike Job as a law enforcement representative from the Outagamie County Sheriff's Department, Richard Trilling as a Fire Services representative from the Grand Chute Fire Department and Scott Obremski as a Facility representative from Sara Lee to the Local Emergency Planning Committee (LEPC).

Supervisor Krueger moved, seconded by Supervisor Pleuss, for approval of the appointments as listed above.

ROLL CALL: 31 aye, 1 nay, 4 absent. APPOINTMENT/REAPPOINTMENTS TO THE LOCAL EMERGENCY PLANNING COMMITTEE ARE APPROVED.

REPORT BY THE COUNTY EXECUTIVE

County Executive Nelson congratulated the following supervisors on their birthdays: Peter Stueck, August 1; Don DeGroot, August 2; Ken Vanden Heuvel, August 5; Kevin Sturn, August 6; Judy Schuette, August 7. A round of applause was given. County Executive Nelson reported the following:

- Financial Services – Departmental budget meetings have been scheduled for August. As established with past practice, Board Chair Schuette, Vice Chair Stueck and the Committee Chairs of jurisdiction will be informed of the meeting schedule and invited to attend these meetings. Risk Administrator Brian Margan will be leaving Outagamie for the private sector. Brian was thanked for his service to Outagamie County.
- Solid Waste - As of last week, the Winnebago landfill has reached capacity and we are now accepting all of their waste.
- Maintenance – The second walk-through of the County Admin Building occurred last week, bringing the total participation in the two walk-through's to 41 vendors; 4 general contractors. Bids are due August 7. The asbestos portion of the project has been awarded to Balestrieri, which was the low bidder coming in roughly \$90,000 below the next bidder.
- Highway – Highway Commissioner Al Geurts reports that work on the Highway Building Addition is in the final stages, with minor finishing work wrapping up and furnishings will be installed in the next week.
- Airport – Executive Nelson joined Airport Director Marty Lenss at the airport highlighting its role in the EAA fly-in. The airport was utilized as a parking lot for almost 300 aircraft as an over flow from Wittman Field. The airport hosted B-29 and B-17 bombers. EAA attendees could sign up for rides. A 30-minute flight cost \$900. Executive Nelson thanked volunteers who help out at the airport during EAA week. The new General Aviation terminal project will be starting mid-August, with SMA working as the General Contractor. They had a very favorable bids and staff is excited to get this project underway with the goal of unveiling the new terminal in advance of EAA 2013. Marty and Joe Guidote met with the Federal Aviation Administration (FAA) the week of July 16 to continue discussions regarding the FVTC Public Safety Training Center lease. Concerns the FAA expressed were addressed in the lease. At this point, the FAA does not anticipate any difficulty in meeting the regulatory approval process to allow for construction to begin on schedule, March 1, 2013.
- Health & Human Services (HHS) – Executive Nelson participated in the launch of the new Mental Health Court July 20. Outagamie County became the second county in Wisconsin to implement such a court. Acknowledgement was given to everyone involved in the development and implementation of the new diversion court---HHS, DA, Public Defender, Judges McGinnis and Dyer and State Department of Corrections. On July 23, the County learned that the Centers for Medicaid & Medicare Services (CMS) issued a letter to the Wisconsin Department of Health Services extending their FamilyCare waiver through 2014 but also pointed out that the enrollment cap implemented last year violated the terms of the existing waiver. The letter directed the State to reimburse anyone kept on the wait list who should have been placed into the program. For Outagamie County, 103 slots should have been filled in that time period which the enrollment cap was in effect. Staff in HHS are reviewing case files to determine if any clients may be eligible for reimbursed costs from the State per direction from the CMS letter. Executive Nelson thanked the board who voted in favor of the resolution calling on the Federal HHS Secretary to lift the cap. Outagamie County was the very first entity that called on the Secretary to reject the cap.
- Human Resources – Director Rob Sunstrom reports that one of the provisions of the Affordable Care Act (otherwise known as ObamaCare) includes that health insurance companies have caps on the amount of administrative costs that can be charged to clients and must reimburse any amounts charged in excess of those caps. Under this provision, Outagamie County recently received a payment of \$58,542 for calendar year 2011 from United Healthcare. Outagamie County Employee Recognition Week is the week of July 30.

Staff is working with a number of different departments to coordinate the annual employee appreciation picnics. The picnic at the County Administration Building was to be held on August 1 from 11 a.m. until 1 p.m. and the County Board was encouraged to attend.

- Workforce Development Board - The transition for Outagamie County (OC) from the Fox Valley Workforce Development Board to the Bay Area Workforce Development Board has been delayed until October 1. The week of July 16, the Bay Area Local Elected Officials requested that they vote again whether or not to admit OC. Bay Area voted unanimously to accept OC's request to join their consortium. On July 26, Bay Area Workforce Development Board Executive Director Jim Golembeski and Executive Nelson were to meet in Madison addressing the Council on Workforce Investment, which would then make a recommendation to the Governor on OC's admission to Bay Area. Given the overwhelming support of both the County Board and the Bay Area local elected officials, approve by the Governor of the move was expected.
- Farm Technology Days – Executive Nelson thanked everyone involved with Farm Technology Days, which occurred the week of July 16. Final numbers will be shared in a future report once they are tabulated.
- Outagamie County Fair – Executive Nelson encouraged everyone to attend the Outagamie County Fair which ran July 24-29. Thanks were extended the all who volunteer for the event.

A question and answer period followed. Executive Nelson reported that there were no updates regarding the Convention Center. A proposal was sent to Appleton, but no replies have been received. Of 103 clients who could have been served under FamilyCare, the County did not expend accounts for payment of those services. From July 1, 2011 – April 3, 2012, there were 103 slots that the County should have been able to start. However, not everyone on the waiting list would have qualified. From April 3 forward, the County will need to look at the waiting list and the department will find out if the county paid out of pocket expenses so those families could then subsequently be reimbursed.

REPORT AND PRESENTATION OF COUNTY LOBBYIST

County Lobbyist Mark Wadium reported the following:

- FCC Waiver Letter – The County received letters of support for the Sheriff's Department FCC waiver from Congressman Reid Ribble and Senator Kohl's office. Copies of those letters are posted on the bulletin board in Legislative Services.
- NACo Conference – Lobbyist Wadium reported on the following two vendor/programs.
 - Dental Discount Program - NACo is offering a new dental discount program. The program is not income based, but the County does has to approve participation. Savings are 5-50% on procedures. Participating dentists are available within the courthouse area zip code. NACo piloted this program in 30 counties. The cost for a single person is \$59/year; family cost is \$69/year. Participants would have to spend \$170/year to break even. Links regarding the program, available through the vendor Careington, are available at www.nacodentalprogram.com or call 877-354-NACo (6226) open 7 a.m. to 7 p.m. Central time. Careington International Corporation P.O. Box 2568, Frisco, TX, 75034-9929 Fax (877) 335-7811. Additional information may be provided through NACo at <http://www.careington.com/co/NACO/>. County sign up information through NACo are phone: 888-407-NACo (6226), email: membership@naco.org, or go to www.naco.org Solutions Center (top menu) and click on "Help Your Residents." Sample marketing materials are available through NACo along with a press release and mailing cards. Currently, 37 counties are now participating nationwide.
 - SCRAM Alcohol Monitoring Systems Inc. (www.alcoholmonitoring.com) – The system is currently utilized in Racine, Milwaukee, and Waukesha Counties. Testing is being done in Brown County. Bracelets are additional to GPS bracelets and will hold 3 months of data.

Normally, a receiver is attached to a hard phone line, which then uses Radio Frequency to transmit information. Milwaukee County has 94% compliance with no drinking events or tampering while on the device. Upon non-compliance, the Sheriff immediately picks up the offender. The rate for multiple violations is .5%. Average monitoring period is 45 days. The cost of the bracelet is passed onto the offender.

- June Lobby Report – Lobbyist Wadium reported that it would be posted on Legislative Services board.
- Legislative Council Study Committee are busy. Lobbyist has prepared files for persons who are interested in more information about any of the study committees. Files are stored in Legislative Services offices and can be viewed there during normal business hours. Items are also available on-line at <http://legis.wisconsin.gov/lc/committees/study/2012/index.html> and click on study committee of interest.
- Deer Czars Final Report – Lobbyist read the Deer Final report 136 pages, which discusses the State needing to work with private land owners to improve the deer habitat on their land. Further, the report discusses the State needing a GIS system to map all woodland plats in the state. Link to the report: <http://www.doa.state.wi.us/section.asp?linkid=239&locid=0>

UNFINISHED BUSINESS

None.

NEW BUSINESS

Resolution No. 27—2012-13 – Legislative/Audit and Human Resources Committee. Approve of amending the Table of Organization for the Volunteer in Offender Services Department by creating 1 full-time Program Specialist position with the department securing grant or other non-levy funding to fully fund this position which will sunset if this grant or non-levy funding is lost or not secured or on December 31, 2014, whichever occurs first.

Supervisor Mahan moved, seconded by Supervisor Duncan, for adoption.

ROLL CALL: 31 aye, 1 nay, 4 absent. RESOLUTION NO. 27—2012-2013 IS ADOPTED.

Resolution No. 28—2012-13 – Legislative/Audit and Human Resources Committee. Approve of amending the Table of Organization for the Land Conservation Department by creating 1 full-time Land Conservation Tech I position with the department securing grant or other non-levy funding to fully fund this position which will sunset if this grant or non-levy funding is lost or not secured or on June 30, 2014, whichever occurs first.

Supervisor Griesbach moved, seconded by Supervisor Mahan, for adoption.

ROLL CALL: 31 aye, 1 nay, 4 absent. RESOLUTION NO. 28—2012-2013 IS ADOPTED.

Ordinance No. C—2012-13 – Highway and Solid Waste Committee. Amend Section 36-91 “Speed Zones Established” of the Outagamie County Code of Ordinances as pertains to CTH “A” from College Avenue to Wisconsin Avenue and from USH 41 to 800 feet north of Grand Chute Blvd.

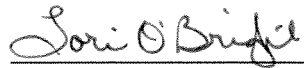
Ordinance withdrawn (see Establish Order of the Day).

Ordinance withdrawn (see Establish Order of the Day).

REPORTS

Supervisor Nagler moved, seconded by Supervisor Rahmlow, to adjourn until August 14, 2012, at 6:30 p.m. No objection; so ordered.

The meeting adjourned at 7:20 p.m.



County Clerk